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HOUSE BILL 783

46TH LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 2003

INTRODUCED BY

Thomas E. Swisstack

AN ACT

RELATING TO PHARMACY; PROVIDING FOR DIRECT PROSECUTION FOR VIOLATIONS OF THE NEW MEXICO DRUG, DEVICE AND COSMETIC ACT; PROVIDING AUTHORITY FOR EMERGENCY PRESCRIPTIVE DISPENSING.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. Section 26-1-7 NMSA 1978 (being Laws 1967, Chapter 23, Section 7) is amended to read:

"26-1-7. ATTORNEY GENERAL OR DISTRICT ATTORNEY TO INSTITUTE PROSECUTIONS [~~RIGHT TO BOARD HEARING PRIOR TO CRIMINAL PROCEEDINGS~~]. --It [~~shall be~~] is the duty of the attorney general or the various district attorneys of this state to whom the board reports any violation of the New Mexico Drug, Device and Cosmetic Act to cause appropriate proceedings to be instituted in the proper courts without delay and to be prosecuted in the manner required by law. [~~Before any~~

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1 ~~violation of this act is reported to any such attorney for the~~  
2 ~~institution of a criminal proceeding, the person against whom~~  
3 ~~such proceeding is contemplated shall be given appropriate~~  
4 ~~notice and an opportunity to present his views before the board~~  
5 ~~or its designated agent, either orally or in writing, in person~~  
6 ~~or by attorney, with regard to such contemplated proceedings.]"~~

7 Section 2. Section 61-11-2 NMSA 1978 (being Laws 1969,  
8 Chapter 29, Section 2, as amended) is amended to read:

9 "61-11-2. DEFINITIONS. -- As used in the Pharmacy Act:

10 A. "administer" means the direct application of a  
11 drug to the body of a patient or research subject by injection,  
12 inhalation, ingestion or any other means as a result of an  
13 order of a licensed practitioner;

14 B. "board" means the board of pharmacy;

15 C. "compounding" means preparing, mixing,  
16 assembling, packaging or labeling a drug or device as the  
17 result of a licensed practitioner's prescription or for the  
18 purpose of, or as an incident to, research, teaching or  
19 chemical analysis and not for sale or dispensing.

20 "Compounding" also includes preparing drugs or devices in  
21 anticipation of a prescription based on routine, regularly  
22 observed prescribing patterns;

23 D. "confidential information" means information in  
24 the patient's pharmacy records accessed, maintained by or  
25 transmitted to the pharmacist or communicated to the patient as

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1 part of patient counseling and may be released only to the  
2 patient or as the patient directs; or to those licensed  
3 practitioners and other authorized health care professionals as  
4 defined by regulation of the board when, in the pharmacist's  
5 professional judgment, such release is necessary to protect the  
6 patient's health and well-being; or to such other persons  
7 authorized by law to receive such information, regardless of  
8 whether such information is on paper, preserved on microfilm or  
9 stored on electronic media;

10 E. "consulting pharmacist" means a pharmacist whose  
11 services are engaged on a routine basis by a hospital or other  
12 health care facility and who is responsible for the  
13 distribution, receipt and storage of drugs according to the  
14 state and federal regulations;

15 F. "custodial care facility" means a nursing home,  
16 retirement care, mental care or other facility that provides  
17 extended health care;

18 G. "dangerous drug" means a drug that is required  
19 by an applicable federal or state law or rule to be dispensed  
20 pursuant to a prescription or is restricted to use by licensed  
21 practitioners; or that is required by federal law to be labeled  
22 with any of the following statements prior to being dispensed  
23 or delivered:

24 (1) "Caution: federal law prohibits  
25 dispensing without prescription.";

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1 (2) "Caution: federal law restricts this drug  
2 to use by or on the order of a licensed veterinarian."; or

3 (3) "RX only";

4 H. "device" means an instrument, apparatus,  
5 implement, machine, contrivance, implant or similar or related  
6 article, including a component part or accessory, that is  
7 required by federal law to bear the label, "Caution: federal  
8 or state law requires dispensing by or on the order of a  
9 physician. ";

10 I. "director" means the executive director of the  
11 board hired pursuant to Paragraph (12) of Subsection A of  
12 Section 61-11-6 NMSA 1978;

13 [~~F.~~] J. "dispense" means the evaluation and  
14 implementation of a prescription, including the preparation and  
15 delivery of a drug or device to a patient or patient's agent in  
16 a suitable container appropriately labeled for subsequent  
17 administration to or use by a patient;

18 [~~J.~~] K. "distribute" means the delivery of a drug  
19 or device other than by administering or dispensing;

20 [~~K.~~] L. "drug" means:

21 (1) an article recognized as a drug in any  
22 official compendium or its supplement that is designated from  
23 time to time by the board for use in the diagnosis, cure,  
24 mitigation, treatment or prevention of disease in humans or  
25 other animals;

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1 (2) an article intended for use in the  
2 diagnosis, cure, mitigation, treatment or prevention of  
3 diseases in humans or other animals;

4 (3) an article, other than food, that affects  
5 the structure or any function of the body of humans or other  
6 animals; and

7 (4) an article intended for use as a component  
8 of an article described in Paragraph (1), (2) or (3) of this  
9 subsection;

10 [L-] M "drug regimen review" includes an  
11 evaluation of a prescription and patient record for:

- 12 (1) known allergies;  
13 (2) rational therapy contraindications;  
14 (3) reasonable dose and route of  
15 administration;  
16 (4) reasonable directions for use;  
17 (5) duplication of therapy;  
18 (6) drug-drug interactions;  
19 (7) adverse drug reactions; and  
20 (8) proper use and optimum therapeutic  
21 outcomes;

22 [M-] N "electronic transmission" means  
23 transmission of information in electronic form or the  
24 transmission of the exact visual image of a document by way of  
25 electronic equipment;

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1           ~~[N.]~~ O. "hospital" means an institution that is  
2 licensed as a hospital by the department of health;

3           ~~[O.]~~ P. "labeling" means the process of preparing  
4 and affixing a label to any drug container exclusive of the  
5 labeling by a manufacturer, packer or distributor of a  
6 nonprescription drug or commercially packaged prescription drug  
7 or device; and which label includes all information required by  
8 federal or state law or regulations adopted pursuant to federal  
9 or state law;

10           ~~[P.]~~ Q. "licensed practitioner" means a person  
11 engaged in a profession licensed by any state, territory or  
12 possession of the United States who, within the limits of his  
13 license, may lawfully prescribe, dispense or administer drugs  
14 for the treatment of a patient's condition;

15           ~~[O.]~~ R. "manufacturing" means the production,  
16 preparation, propagation, conversion or processing of a drug or  
17 device, either directly or indirectly, by extraction from  
18 substances of natural origin or independently by means of  
19 chemical or biological synthesis and includes packaging or  
20 repackaging, labeling or relabeling and the promotion and  
21 marketing of such drugs or devices. "Manufacturing" also  
22 includes the preparation and promotion of commercially  
23 available products from bulk compounds for resale by  
24 pharmacies, licensed practitioners or other persons;

25           ~~[R.]~~ S. "nonprescription drugs" means non-narcotic

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1 medicines or drugs that may be sold without a prescription and  
2 are prepackaged for use by a consumer and are labeled in  
3 accordance with the laws and regulations of the state and  
4 federal governments;

5           ~~[S.]~~ T. "nonresident pharmacy" means any pharmacy  
6 located outside New Mexico that ships, mails or delivers, in  
7 any manner, drugs into New Mexico;

8           ~~[T.]~~ U. "patient counseling" means the oral  
9 communication by the pharmacist of information to a patient or  
10 his agent or caregiver regarding proper use of a drug or  
11 device;

12           ~~[U.]~~ V. "person" means an individual, corporation,  
13 partnership, association or other legal entity;

14           ~~[V.]~~ W. "pharmaceutical care" means the provision  
15 of drug therapy and other patient care services related to drug  
16 therapy intended to achieve definite outcomes that improve a  
17 patient's quality of life, including identifying potential and  
18 actual drug-related problems, resolving actual drug-related  
19 problems and preventing potential drug-related problems;

20           ~~[W.]~~ X. "pharmacist" means a person who is licensed  
21 as a pharmacist in this state;

22           ~~[X.]~~ Y. "pharmacist in charge" means a pharmacist  
23 who accepts responsibility for the operation of a pharmacy in  
24 conformance with all laws and rules pertinent to the practice  
25 of pharmacy and the distribution of drugs and who is personally

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1 in full and actual charge of the pharmacy and its personnel;

2 [~~Y-~~] Z. "pharmacy" means a licensed place of  
3 business where drugs are compounded or dispensed and  
4 pharmaceutical care is provided;

5 [~~Z-~~] AA. "pharmacist intern" means a person  
6 licensed by the board to train under a pharmacist;

7 [~~AA-~~] BB. "pharmacy technician" means a person who  
8 is registered to perform repetitive tasks not requiring the  
9 professional judgment of a pharmacist;

10 [~~BB-~~] CC. "practice of pharmacy" means the  
11 evaluation and implementation of a lawful order of a licensed  
12 practitioner; the dispensing of prescriptions; the  
13 participation in drug and device selection or drug  
14 administration that has been ordered by a licensed  
15 practitioner, drug regimen reviews and drug or drug-related  
16 research; the administering or prescribing of dangerous drug  
17 therapy; the provision of patient counseling and pharmaceutical  
18 care; the responsibility for compounding and labeling of drugs  
19 and devices; the proper and safe storage of drugs and devices;  
20 and the maintenance of proper records;

21 [~~CC-~~] DD. "prescription" means an order given  
22 individually for the person for whom prescribed, either  
23 directly from a licensed practitioner or his agent to the  
24 pharmacist, including electronic transmission or indirectly by  
25 means of a written order signed by the prescriber, that bears

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1 the name and address of the prescriber, his license  
2 classification, the name and address of the patient, the name  
3 and quantity of the drug prescribed, directions for use and the  
4 date of issue;

5 ~~[DD.]~~ EE. "significant adverse drug event" means a  
6 drug-related incident that may result in harm, injury or death  
7 to the patient; and

8 ~~[EE.]~~ FF. "wholesale drug distributor" means a  
9 person engaged in the wholesale distribution of prescription  
10 drugs, including manufacturers, repackers, own-label  
11 distributors, private-label distributors, jobbers, brokers,  
12 manufacturer's warehouses, distributor's warehouses, chain drug  
13 warehouses, wholesale drug warehouses, independent wholesale  
14 drug traders and retail pharmacies that conduct wholesale  
15 distribution. "

16 Section 3. Section 61-11-6 NMSA 1978 (being Laws 1969,  
17 Chapter 29, Section 5, as amended) is amended to read:

18 "61-11-6. POWERS AND DUTIES OF BOARD. --

19 A. The board shall:

20 (1) adopt, amend or repeal rules and  
21 regulations necessary to carry out the provisions of the  
22 Pharmacy Act in accordance with the provisions of the Uniform  
23 Licensing Act;

24 (2) provide for examinations of applicants for  
25 licensure as pharmacists;

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1 (3) provide for the issuance and renewal of  
2 licenses for pharmacists;

3 (4) require and establish criteria for  
4 continuing education as a condition of renewal of licensure for  
5 pharmacists;

6 (5) provide for the issuance and renewal of  
7 licenses for pharmacist interns and for their training,  
8 supervision and discipline;

9 (6) provide for the licensing of retail  
10 pharmacies, nonresident pharmacies, wholesale drug  
11 distributors, drug manufacturers, hospital pharmacies, nursing  
12 home drug facilities, industrial and public health clinics and  
13 all places where dangerous drugs are stored, distributed,  
14 dispensed or administered and provide for the inspection of the  
15 facilities and activities;

16 (7) enforce the provisions of all laws of the  
17 state pertaining to the practice of pharmacy and the  
18 manufacture, production, sale or distribution of drugs or  
19 cosmetics and their standards of strength and purity;

20 (8) conduct hearings upon charges relating to  
21 the discipline of a registrant or licensee or the denial,  
22 suspension or revocation of a registration or a license in  
23 accordance with the Uniform Licensing Act;

24 (9) cause the prosecution of any person  
25 violating the Pharmacy Act, the New Mexico Drug, Device and

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1 Cosmetic Act or the Controlled Substances Act;

2 (10) keep a record of all proceedings of the  
3 board;

4 (11) make an annual report to the governor;

5 (12) appoint and employ, in the board's  
6 discretion, a qualified person who is not a member of the board  
7 to serve as executive director and define his duties and  
8 responsibilities; except that the power to deny, revoke or  
9 suspend any license or registration authorized by the Pharmacy  
10 Act shall not be delegated by the board;

11 (13) appoint and employ inspectors necessary  
12 to enforce the provisions of all acts under the administration  
13 of the board, which inspectors shall be pharmacists and have  
14 all the powers and duties of peace officers;

15 (14) provide for other qualified employees  
16 necessary to carry out the provisions of the Pharmacy Act;

17 (15) have the authority to employ a competent  
18 attorney to give advice and counsel in regard to any matter  
19 connected with the duties of the board, to represent the board  
20 in any legal proceedings and to aid in the enforcement of the  
21 laws in relation to the pharmacy profession and to fix the  
22 compensation to be paid to the attorney; provided, however,  
23 that the attorney shall be compensated from the money of the  
24 board, including that provided for in Section 61-11-19 NMSA  
25 1978;

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1 (16) register and regulate qualifications,  
2 training and permissible activities of pharmacy technicians;

3 (17) provide a registry of all persons  
4 licensed as pharmacists or pharmacist interns in the state;

5 (18) adopt rules and regulations that  
6 prescribe the activities and duties of pharmacy owners and  
7 pharmacists in the provision of pharmaceutical care, emergency  
8 prescription dispensing, drug regimen review and patient  
9 counseling in each practice setting; [~~and~~]

10 (19) adopt, after approval by the New Mexico  
11 board of medical examiners and the board of nursing, rules and  
12 protocols for the prescribing of dangerous drug therapy,  
13 including vaccines and immunizations, and the appropriate  
14 notification of the primary or appropriate physician of the  
15 person receiving the dangerous drug therapy; and

16 (20) adopt rules for authorization of  
17 emergency prescription dispensing by the director.

18 B. The board may:

19 (1) delegate its authority to the [~~executive~~]  
20 director to issue temporary licenses as provided in Section  
21 61-11-14 NMSA 1978; and

22 (2) provide by regulation for the electronic  
23 transmission of prescriptions. "

24 Section 4. Section 61-11-7 NMSA 1978 (being Laws 1969,  
25 Chapter 29, Section 6, as amended) is amended to read:

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1 "61-11-7. DRUG DISPENSATION--LIMITATIONS. --

2 A. The Pharmacy Act does not prohibit:

3 (1) any hospital or state or county  
4 institution or clinic without the services of a staff  
5 pharmacist from acquiring and having in its possession any  
6 dangerous drug for the purpose of dispensing if it is in a  
7 dosage form suitable for dispensing and if the hospital,  
8 institution or clinic employs a consulting pharmacist, and if  
9 the consulting pharmacist is not available, the withdrawal of  
10 any drug from stock by a licensed professional nurse on the  
11 order of a licensed practitioner in such amount as needed for  
12 administering to and treatment of his patient;

13 (2) the extemporaneous preparation by a  
14 licensed professional nurse on the order of a licensed  
15 practitioner of simple solutions for injection when the  
16 solution may be prepared from a quantity of drug that has been  
17 prepared previously by a pharmaceutical manufacturer or  
18 pharmacist and obtained by a hospital, institution or clinic in  
19 a form suitable for the preparation of the solution;

20 (3) the sale of non-narcotic, nonpoisonous or  
21 nondangerous nonprescription medicines or preparations by  
22 nonregistered persons or unlicensed stores when sold in their  
23 original containers;

24 (4) the sale of drugs intended for veterinary  
25 use; provided that if such drugs bear the legend: "Caution:

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1 federal law restricts this drug to use by or on the order of a  
2 licensed veterinarian", the drug may be sold or distributed  
3 only as provided in Subsection A of Section 26-1-15 NMSA 1978,  
4 by a person possessing a license issued by the board pursuant  
5 to Subsection B of Section 61-11-14 NMSA 1978;

6 (5) the sale to or possession or  
7 administration of topical ocular pharmaceutical agents by  
8 licensed optometrists who have been certified by the board of  
9 optometry for the use of such agents;

10 (6) the sale to or possession or  
11 administration of oral pharmaceutical agents as authorized in  
12 Subsection A of Section 61-2-10.2 NMSA 1978 by licensed  
13 optometrists who have been certified by the board of optometry  
14 for the use of such agents;

15 (7) pharmacy technicians from providing  
16 assistance to pharmacists;

17 (8) a pharmacist from prescribing dangerous  
18 drug therapy, including vaccines and immunizations, under rules  
19 and protocols adopted by the board after approval by the New  
20 Mexico board of medical examiners and the board of nursing;

21 [~~or~~]

22 (9) a pharmacist from exercising his  
23 professional judgment in refilling a prescription for a  
24 prescription drug, unless prohibited by another state or  
25 federal law, without the authorization of the prescribing

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1 licensed practitioner, if:

2 (a) failure to refill the prescription  
3 might result in an interruption of a therapeutic regimen or  
4 create patient suffering;

5 (b) the pharmacist is unable to contact  
6 the licensed practitioner after reasonable effort;

7 (c) the quantity of prescription drug  
8 dispensed does not exceed a seventy-two-hour supply;

9 (d) the pharmacist informs the patient  
10 or the patient's agent at the time of dispensing that the  
11 refill is being provided without such authorization and that  
12 authorization of the licensed practitioner is required for  
13 future refills; and

14 (e) the pharmacist informs the licensed  
15 practitioner of the emergency refill at the earliest reasonable  
16 time; or

17 (10) a pharmacist from dispensing medications  
18 pursuant to Paragraphs (18) and (20) of Subsection A of Section  
19 61-11-6 NMSA 1978.

20 B. All prescriptions requiring the preparation of  
21 dosage forms or amounts of dangerous drugs not available in the  
22 stock of a hospital, institution or clinic or a prescription  
23 requiring compounding shall be either compounded or dispensed  
24 only by a pharmacist. "